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Park Facility Management Division - Sustainable Operations Branch Park Facility Management Division - Facilities Planning Branch

## Sitka National Historical Park

Coastal Hazards & Sea-Level Rise Asset Vulnerability Assessment & Tsunami Vulnerability Case Study December 2017



### **Program for the Study of Developed Shorelines** Western Carolina University

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**Cover Photo:** Entrance sign to the Totem Unit of SITK (Photo credit: Program for the Study of Developed Shorelines at Western Carolina University).

**This Page:** Raven/Shark Pole and Totem Walk at SITK (Photo credit: Program for the Study of Developed Shorelines at Western Carolina University).

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### **Executive Summary**

The National Park Service (NPS) and Western Carolina University's (WCU) Program for the Study of Developed Shorelines (PSDS), have developed a **Coastal Hazards and Sea-Level Rise Asset Vulnerability Assessment Protocol**. This protocol assesses the vulnerability of infrastructure to multiple coastal hazards and climate change factors over a 35-year planning horizon (to the year 2050). The overall goal is to standardize the methodologies and data used, allowing managers to compare the vulnerability of coastal assets across local, regional, and national levels. This protocol is also designed to accommodate regional differences in coastal hazards (e.g., storm surge vs. tsunami), geomorphology, evolving data sets, and scientific understanding of hazards.

Unlike natural resource vulnerability, which combines three metrics (exposure, sensitivity, and adaptive capacity), the protocol assesses infrastructure using exposure and sensitivity to coastal hazards and sealevel rise to derive a vulnerability score, with adaptation strategies discussed qualitatively in the context of that score.

A total of 33 structures and 10 transportation assets were included in the vulnerability assessment of Sitka National Historical Park (SITK). Similar to other parks, the vulnerability to multiple coastal hazards and climate change factors (i.e., erosion, flooding, tsunami, sea-level rise, and historical flooding) was assessed. However, because **the tsunami hazard poses such a significant threat at SITK**, a separate case study was completed focusing specifically on tsunami vulnerability for structures and transportation assets. Scoring and methods were identical to the complete vulnerability assessment protocol, except that only tsunami hazards were evaluated.

<u>Coastal Hazards and Sea-Level Rise Protocol</u>: Over one-quarter of assets (28%) at SITK have high vulnerability to the five coastal hazards evaluated, while only 9% have moderate vulnerability. The majority of assets at SITK have either low (49%) or minimal vulnerability (14%). Eight totem poles are the only structural assets with high vulnerability, and all four high vulnerability transportation assets at SITK are trails. One of these high vulnerability trails, the Totem Walk, is high priority to the park (asset priority index from NPS facilities database), as it provides access to the totem poles that are central to the park mission. Four structures have moderate vulnerability, including the Visitor Center, which is the second most valuable asset (current replacement value > \$9 million within the NPS asset management database), while the highest value building in the park, the Russian Bishop's House (current replacement value > \$10 million), has low vulnerability.

**Tsunami Vulnerability Case Study**: The results of the case study show that 65% of SITK assets have high tsunami vulnerability, 21% have moderate tsunami vulnerability, and 14% have minimal tsunami vulnerability. The assets located on highest ground have minimal tsunami vulnerability. The combined current replacement value of the high tsunami vulnerability assets is over \$26 million, which is roughly 84% of total asset value at SITK. Assets with moderate tsunami vulnerability have a combined value of \$2.9 million (9% of total), while assets with minimal tsunami vulnerability have a combined value of \$2.9 million (7% of total). This tsunami vulnerability (and the potential for widespread devastation) is significant at SITK, and is deserving of further study.

### Vulnerability Assessment Products & Deliverables

- 1. <u>Excel datasheets</u>: All results are provided in tables, including asset-specific scoring. The exposure, sensitivity, and vulnerability scores are reported alongside the Facilities Management Software Systems (FMSS) data for each asset, as well intermediate scores in the analysis.
- <u>Geographic Information Systems (GIS) Maps and Layers</u>: WCU will provide all GIS data, including the exposure layers, exposure results, and final vulnerability results to the park as a separate file. The GIS data will also be available to view online at the NPS ArcGIS Online website. Digital data sources can be found in the next section of this document. Contact WCU or NPS for further information.
- 3. <u>Park Specific Vulnerability Results Summary Document</u>: This summary document (herein) explains the deliverables, results, and methodology. It briefly summarizes the vulnerability assessment results in the aforementioned datasheets and maps, as well as the methodology, which has been vetted and approved by NPS. This document does not fully describe **all** results from the analysis; see provided datasheets for detailed results.

### **Digital Data Sources**

- FEMA Flood Zones: Preliminary flood maps were obtained from the <u>State of Alaska Risk Map</u> <u>Program</u>. These maps are part of a coastal Risk MAP Study in the City and Borough of Sitka being conducted by FEMA and the State of Alaska. Two preliminary FEMA flood zones were utilized: the VE and AE zone. According to FEMA, the VE zones are areas subject to inundation by the 1percent-annual-chance flood event, with additional hazards due to storm-induced velocity wave action, and the AE zones are areas subject to inundation by the 1-percent-annual-chance flood event (determined by detailed methods).
- Sea-Level Rise Climate Change Response Program (CCRP): Sea-level rise data for the year 2050 were provided by the NPS CCRP. A full publication related to this product is in press (not accessible yet) and metadata is available. WCU utilized the 2050 sea-level rise inundation model (IPCC 8.5 Representative Concentration Pathway).
- <u>Tsunami Hazard Zones Alaska Department of Natural Resources (DNR) and the Alaska</u> <u>Earthquake Center</u>: The tsunami hazard zone was digitized from data displayed on the University of Alaska Fairbanks <u>Earthquake Center web viewer</u> (obtained January 2017). Data was attributed to the <u>State of Alaska Department of Natural Resources Report</u>.

### Introduction & Project Description

The National Park Service (NPS) and Western Carolina University's (WCU) Program for the Study of Developed Shorelines (PSDS), have developed a **Coastal Hazards and Sea-Level Rise Asset Vulnerability Assessment Protocol**. This protocol establishes a standard methodology and set of best practices for conducting vulnerability assessments in the built environment.

Standardizing the methodologies and data utilized in these assessments allows managers to compare the vulnerability of coastal park assets across local, regional, and national levels. This includes the standardization of data inputs (i.e. widely available, established data) that will allow the application of a consistent methodology among units. Another goal is to create a more complete and effective set of indicators for assessing the sensitivity of assets to coastal hazards. The focus for this protocol is on structures and transportation assets in the NPS asset database (Facilities Management Software System; FMSS), but it could be adapted to other resources. The term "asset" is used in this document to represent any structure, totem/memorial, or transportation infrastructure listed in FMSS, regardless of ownership.

A standardized approach to assessing climate change vulnerability was proposed in a multiple agency document titled "Scanning the Conservation Horizon: A Guide to Climate Change Vulnerability Assessment (<u>Glick et al., 2011</u>)." This document defines the vulnerability of natural resources to climate change as: the extent to which a species, habitat, or ecosystem is susceptible to harm from climate change impacts. Vulnerability under this approach is comprised of three equally weighted metrics or components: exposure, sensitivity, and adaptive capacity:

### Vulnerability = Exposure + Sensitivity + Adaptive Capacity

- Exposure refers to whether a resource or system is located in an area experiencing direct impacts of climate change, such as temperature and precipitation changes, or indirect impacts, such as sea-level rise.
- ✓ **Sensitivity** refers to how a resource or system fares when exposed to an impact.
- Adaptive Capacity refers to a resource's or system's ability to adjust or cope with existing climate variability or future climate impacts.

While this methodology has been successfully applied to natural systems, some aspects are less appropriate for application in the built environment (i.e., buildings, roads, etc.). For example, structures cannot inherently adapt to climate change or other hazards, while natural resources often can (a salt marsh can adapt to sea-level rise by migrating upland, whereas a building cannot). Therefore, NPS and WCU have modified the methodology and formula for conducting vulnerability assessments of infrastructure within national parks. The modified formula for the vulnerability of the built environment (buildings, transportation assets, etc.) is:

### Vulnerability = Exposure + Sensitivity

For this methodology, adaptive capacity of an asset is evaluated separately and is not included in the vulnerability score. This does not mean that understanding the adaptive capacity of an asset is not important. Identifying the range of effective adaptations for key vulnerable assets is the final and most important step in the overall analysis. Effective adaptations will reduce exposure and/or sensitivity, which is the key to reducing vulnerability.

### **General Protocol Methodology**

The **Coastal Hazards and Sea-Level Rise Asset Vulnerability Assessment Protocol** has four primary steps: 1) Exposure Analysis and Mapping, 2) Sensitivity Analysis, 3) Vulnerability Calculation, and 4) Adaptation Strategies Analysis. A detailed description of the protocol can be found in the final section of this document: Vulnerability Assessment Methodology. Further scoring information can also be found in the Excel results sheets that accompany this report. Below is a general description of the first three steps of the protocol.

**Exposure Analysis and Mapping**: Standard exposure indicators have been established as part of this protocol (Table 1); these indicators represent the primary factors that should be evaluated to determine an asset's coastal hazard and sea-level rise exposure (to the year 2050). The exposure analysis uses data imported into a Geographical Information System (GIS), as exposure is directly dependent on location relative to mapped hazard data. Assets located within an exposure indicator hazard zone (e.g., tsunami hazard zone) are assigned a higher score than assets located outside the zone. Scores for each indicator are then summed and binned to get a total exposure score. Final exposure scores fall into one of four ranking categories (based on the number of exposure zones): minimal exposure (asset does not lie within any mapped zone), low exposure (1 zone), moderate exposure (2-3 zones), and high exposure (4-5 zones).

Exposure Indicator	SITK Specific Hazard	SITK Data Source
Flooding Potential	1% annual flood ± velocity/waves	FEMA Flood Zones (VE or AE)
Extreme Event Flooding	Tsunami	AK DNR Report of Tsunami Hazard Zone
Sea-Level Rise Inundation	2050 sea-level rise*	NPS-specific SLR modeling
Shoreline Change	Erosion & coastal proximity	Shoreline proximity buffers
Reported Coastal Hazards	Historical flooding	Park questionnaire; storm reports; park visit

Table 1. SITK specific hazards and data sources for the exposure indicators.

\* Relative sea-level is falling at SITK; see Unique Factors & Considerations section.

**Sensitivity Analysis:** Sensitivity is a function of the inherent properties or characteristics of an asset. Primary indicators have also been determined for asset sensitivity: flood damage potential, storm resistance, physical condition, historical damage, and protective engineering. The main data source for much of the sensitivity analysis is an asset-specific questionnaire (completed by park staff), which contains detailed questions related to each of the sensitivity indicators. A higher score is given for an unfavorable sensitivity indicator result (e.g., an asset built at grade will get a high score for flood damage potential). The sensitivity scores for each indicator are summed to obtain a total raw score, then binned into three categories: low, moderate, and high sensitivity. Because an asset must be exposed to a hazard in order to be sensitive to it, assets with minimal exposure are excluded from the sensitivity analysis.

**Vulnerability Calculation**: To calculate a vulnerability score for each asset, the exposure and sensitivity scores are summed, and then assigned to four vulnerability ranking categories. The vulnerability ranking categories are as follows: minimal (assets with minimal exposure), low, moderate, and high.

### **Unique Factors & Considerations**

Each park has a unique set of considerations based on the geologic setting and the data available. At SITK, the unique factors are: 1) the use of a tsunami hazard zone to evaluate extreme flooding risk, 2) the addition of a separate tsunami vulnerability assessment to highlight tsunami risk at the park, 3) none of the assets are within the sea-level rise zone due to the relative rise of the land surface (i.e., tectonic uplift), and 4) the use of a coastal proximity buffer to compensate for a lack of shoreline erosion data.

### Tsunami Hazards & Data

For west coast parks the extreme flooding indicator is often a measure of tsunami exposure rather than the tropical storm surge typical of East and Gulf coast parks. SITK lies immediately east of the Fairweather transform fault system, which has one of the highest slip rates in the world (roughly 2 in/yr; <u>State of Alaska Department of Natural Resources Report</u>) and thus has tremendous potential to generate tsunamis.

The March 28, 1964 Great Alaska Earthquake produced the largest tsunami to impact Sitka in recorded history. The wave runup was approximately 2.4 meters at Sitka, where damage to docks and harbor structures totaled roughly \$1 million (State of Alaska Department of Natural Resources Report). Coastal landslides (often triggered by earthquakes) also occur throughout Alaska and have the potential to generate devastating tsunamis. In fact, 76% of the deaths associated with the 1964 Earthquake were due to landslide-generated tsunamis (State of Alaska Department of Natural Resources Report). Furthermore, the June 9, 1958 earthquake on the Fairweather Fault triggered a landslide-generated tsunami at Lituya Bay, Alaska where the wave runup was 530 meters, the highest ever recorded. Numerous studies have investigated seismically-induced tsunami hazards in Alaska. However, mapping and predicting landslide-triggered tsunamis has proven to be problematic, as existing data are not sufficient to quantify recurrence rates, extent, or speed of landslides.

The most recent seismic-tsunami inundation maps were created in 2013 for the <u>State of Alaska</u> <u>Department of Natural Resources Report</u>. Numerical models were used to map the potential inundation from tsunamis generated by different hypothetical tectonic sources and scenarios, and combining them into a single composite (red line, Figure 1). In addition, a tsunami hazard zone was established, representing areas that have the potential to be affected by tsunamis; this zone was used within this study for the extreme flooding indicator at SITK (green line, Figure 1). Because this single hazard poses such a significant threat to SITK assets, a separate tsunami vulnerability assessment was also completed. The results of that park-specific analysis are in the Tsunami Vulnerability Case Study section of this report.

### Sea-Level Rise Data

For sea-level rise exposure, this protocol utilizes the 2050 sea-level rise inundation model (IPCC 8.5 Representative Concentration Pathway [RCP]) provided by the Climate Change Response Program (CCRP). However, this model only takes into account water-level change over that time period, and does not incorporate local land-level change (i.e., subsidence or uplift). For most parks this is not an issue, as local land-level change is relatively small compared to the amount of predicted water-level change. However, SITK is experiencing significant tectonic uplift, which results in a relative sea-level fall, as opposed to sea-level rise (Figure 2). Therefore, the sea-level rise model for SITK is not accurate (as it does not take into account uplift), and all assets were given a favorable score for this indicator.



**Figure 1.** Tsunami hazard boundary (green) and composite zones (red) for SITK, as reported by University of Alaska Earthquake Center (same authors as the State of Alaska report mentioned above, but posted on the Alaska Earthquake Center <u>website</u> – accessed January 2017). Background is aerial imagery from <u>ESRI streaming layer</u>.



**Figure 2.** NOAA sea-level rise trends <u>website</u>, showing the overall decrease in sea level near SITK (2.29 mm/year decrease).

### **Erosion & Coastal Proximity**

For shorelines without erosion rate data (ocean, estuarine, or developed areas) a simple **coastal proximity buffer** is applied. The coastal proximity buffer distance applied is 35 meters, which can accommodate an erosion rate up to 1 meter/year, and can account for the fact that infrastructure close to the shoreline is highly likely to experience a range of coastal hazards within the 35 year (2050) time frame of this analysis. Proximity buffers were used for the shoreline of SITK. Shoreline digitizing was done using Geographic Information Systems (GIS) at a scale of 1:2500.

In addition to the GIS analysis of shoreline proximity, structures that were located in the coastal proximity buffer were also verified by WCU in the field. The distance and approximate elevation from the mean high water (MHW) line was recorded for these assets in order to verify the degree of exposure. Figure 3 shows one of the totem poles (Raven/Shark Pole) and its proximal location to the shoreline (approximately 18.8 meters laterally from MHW and 1.2 meters in elevation above MHW).



Tour #	Name	Distance to MHW (m)	Approximate Elevation Above MHW (m)	FMSS ID
10	Raven Memorial	17	1.5	74582
9	Raven Crest	30.5	1.5	74583
8	Trader Legend	33	1	74581
7	Second Twin	27	1.3	91904
6	Raven/Shark	18.8	1.2	74587
4	Wolf Pole	24	1.7	91902
3	First Twin	31	1.8	74580
2	Frog Raven	34	1.5	98799
1	Centennial	15.5	1	230725

**Figure 3.** Proximal location of Raven/Shark Pole to the shoreline (approximately 18.8 meters laterally from MHW and 1.2 meters in elevation above MHW). Horizontal distance and elevation above MHW were verified in the field (shown in table) for most structures located in the coastal proximity buffer (not all were accessible). MHW was estimated based on the lowest observed wrack (tide-deposited debris) line. Photo credit: Program for the Study of Developed Shorelines at Western Carolina University.

### **Results Summary & Discussion**

A total of **33 structures** (buildings, sheds, memorials, and totem poles) **and 10 transportation assets** (roads, parking lots, and trails) were included in the vulnerability assessment of SITK. Also, the results for this vulnerability assessment represent a time frame of approximately 35 years (to the year 2050). Specific scores for these factors are reported (alongside FMSS data) for each individual asset in the supplied Excel datasheets; final exposure and vulnerability results are also provided as GIS maps and layers.

### **Exposure Results**

A notable result of the exposure analysis of SITK assets is that only 28% of all assets (both structures and transportation) have high exposure to coastal hazards and sea-level rise, while a significant percentage of assets (40%) have low exposure (Table 2, Figure 4). Six assets (14%) have minimal exposure using this protocol, which means the asset did not fall within *any* of the mapped exposure hazard zones (flooding, tsunami inundation, erosion/coastal proximity, sea-level rise, and historical flooding - see Vulnerability Assessment Methodology section of this document). Exposure is directly dependent on location; thus, if an asset is located beyond the influence of a particular coastal hazard, its exposure is diminished. Due to land-level rise (tectonic uplift) in the SITK region, all of the assets are located outside the 2050 sea-level rise projection, and many are outside the FEMA hazard zones. These factors led to relatively few assets having a high exposure to all the coastal hazards evaluated (Figure 4).

Assets	HIGH EXPOSURE		MODERATE EXPOSURE		Low Exposure		MINIMAL EXPOSURE		Τοται #
ASSETS	#	%	#	%	#	%	#	%	
STRUCTURES	8	24%	7	21%	14	42%	4	12%	33
TRANSPORTATION	4	40%	1	10%	3	30%	2	20%	10
ALL SITK ASSETS	12	28%	8	19%	17	40%	6	14%	43

Table 2. SITK Exposure Results Summary. Sum of percentages may not equal 100 due to rounding.

Among structures, the highest exposure assets were several totem poles on the Totem Walk (Yaadaas Crest Corner – First Twin, Trader Legend, Raven Memorial, Raven Crest, Raven Shark, Wolf, Cormorant Memorial, and Yaadaas Crest Corner – Second Twin). This is largely due to their close proximity to the coastline, which placed them in the FEMA AE flood, erosion, and tsunami hazard zones. Each of these assets was also reported to have been flooded in the past.

The four high exposure transportation assets at SITK are all trails (River View Trail, Forest Walk Trail, Merrill Rock Trail, and Totem Walk). Each of the trails has major segments that are low lying and/or close to the coast, which places them in the FEMA VE/AE flood, erosion, and tsunami hazard zones. In addition, every trail in the park was reported to have experienced flooding in the past.



**Figure 4.** Example of exposure results near the Visitor Center and Totem Walk areas of SITK (high and moderate exposure assets are labeled). Background is aerial imagery from <u>ESRI streaming layer</u>.

The most extensive coastal exposure zone at SITK is the tsunami zone. **Over 86% of assets analyzed in this study were located in the tsunami hazard zone.** In fact, the three highest priority assets (asset priority index within FMSS) in the park (Visitor Center, Russian Bishop's House, and Totem Walk) are all located within the tsunami hazard zone (Figure 5).

The park is located adjacent to the most seismically-active fault zone in the United States (Fairweather transform fault system) and most of the low-lying sections of the park are at high risk to potentially devastating tsunami inundation. Because this single hazard poses such a significant threat to SITK assets, a separate tsunami vulnerability assessment was also completed. The results of that park-specific analysis are in the Tsunami Vulnerability Case Study section of this report.



**Figure 5.** Tsunami hazard zone at SITK (data from State of Alaska Department of Natural Resources, and posted on the Alaska Earthquake Center <u>website</u> – accessed January 2017), as well as location of highest priority assets (Visitor Center, Russian Bishop's House, and Totem Walk). Background of map is aerial imagery from <u>ESRI</u> <u>streaming layer</u>. Photo credit: Program for the Study of Developed Shorelines at Western Carolina University.

### **Sensitivity Results**

The sensitivity results for all SITK assets (structures and transportation) show the majority (73%) have moderate sensitivity to coastal hazards and sea-level rise (Table 3). When separated into structures and transportation, the sensitivity scores are slightly different; six structures have low sensitivity (Russian Bishop's House, Bicentennial Pole, Totem Carving Shed, Frog/Raven Pole, Yaadaas Crest Pole, Holding Hands Totem Centennial Pole), while only one of the transportation assets has low sensitivity (Indian River Bridge). The structures that scored most favorably in sensitivity were those that were protected by an engineering structure, built to be storm resistant, or both.

Three transportation assets have high sensitivity at SITK (River View Trail, Forest Walk, and Totem Walk), with unfavorable scores in all sensitivity categories except condition. These trails have all suffered prior damage from flooding along the peninsula where the land elevation is low. None of the structures (including the totem poles) have high sensitivity. Although no structures were reported as elevated above local ground level, all were reported to be in good condition, and not historically damaged.

Λεςετς	High Sensitivity		MODERATE SENSITIVITY		Low Sensitivity		<u>TOTAL #</u>	Excluded*
A35L15	#	%	#	%	#	%	<u>ANALYZED</u>	(MIN. EXPOSURE)
STRUCTURES	0	0%	23	79%	6	21%	29	4
TRANSPORTATION	3	38%	4	50%	1	13%	8	2
ALL SITK ASSETS	3	8%	27	73%	7	19%	37	6

Table 3. SITK Sensitivity Results Summary. Sum of percentages may not equal 100 due to rounding.

\*Assets with minimal exposure (in no hazard zone) were excluded from the sensitivity analysis. Total # analyzed is different for sensitivity compared to exposure and vulnerability.

### **Vulnerability Results**

Over one-quarter of assets (28%) at SITK have high vulnerability to coastal hazards and sea-level rise, while 14% of assets at SITK have minimal vulnerability (i.e., not located in any exposure zone) to the coastal hazards in this study (Table 4). Exposure appears to be the driving factor behind vulnerability at SITK, as these results are very similar to the exposure results (see Table 2), and most SITK assets have a sensitivity ranking of moderate (Table 3). This means that the location (i.e. exposure) of assets at SITK plays a key role in the overall vulnerability scores.

Assets High Vulnerability		<u>Moderate</u> Vulnerability		Low Vulnerability		<u>Minimal</u> Vulnerability		TOTAL #	
	#	%	#	%	#	%	#	%	
STRUCTURES	8	24%	4	12%	17	52%	4	12%	33
TRANSPORTATION	4	40%	0	0%	4	40%	2	20%	10
ALL SITK ASSETS	12	28%	4	9%	21	49%	6	14%	43

Table 4. SITK Vulnerability Results Summary. Sum of percentages may not equal 100 due to rounding.

Eight of the totems at SITK (Yaadaas Crest Corner – First Twin, Trader Legend, Raven Memorial, Raven Crest, Raven Shark, Wolf, Cormorant Memorial, and Yaadaas Crest Corner – Second Twin) are the only structural assets with high vulnerability to coastal hazards and sea-level rise. These totems have the highest exposure scores of any assets, which combined with moderate sensitivity, yields high vulnerability. In addition, all high vulnerability totems are high priority to the park and have a combined current replacement value of almost \$1.3 million (priority and value data taken from FMSS).

Four structures (buildings and totems) have moderate vulnerability to coastal hazards and sea-level rise. This includes the Visitor Center, which is the second most valuable structure (current replacement value in FMSS > \$9 million) and one of the highest priority structures in the park (asset priority index in FMSS = 100). The highest value building in the park (current replacement value in FMSS > \$10 million), the Russian Bishop's House, has low vulnerability.

Four transportation assets have high vulnerability, including the Totem Walk which has the highest potential priority ranking (asset priority index in FMSS = 100) as it provides access to a majority of the culturally and historically important totem poles that are central to the park mission. In fact, all high vulnerability transportation assets at SITK are trails or walks, and have a combined value of over \$700,000 (37% of the total analyzed transportation value). As SITK does not own or manage any roads (i.e., no roads listed in FMSS), these trails provide the primary access to park resources. The remainder of the transportation assets, including all of the parking areas, have a low or minimal vulnerability to the coastal hazards analyzed.

Overall, almost half of all SITK assets have low vulnerability using this methodology (Table 4, Figure 6). However, there are several important caveats to the vulnerability assessment and results:

- A major goal of this methodology is to create a standard protocol for vulnerability assessments, regardless of the data utilized. As higher quality data become available (e.g., more precise and detailed tsunami inundation models) for the metrics of vulnerability (exposure and sensitivity), the final rankings for these assets may change. The same protocol will be used to increase the reliability of the vulnerability results.
- 2) Although the park owns no roads, vehicle access to the park depends on several transportation corridors that are not owned by NPS (e.g., Sitka Rocky Gutierrez Airport, Sitka Highway, Lincoln Street). Some low or moderate vulnerability assets could be safe from flooding (and sea-level rise), but rendered completely inaccessible by road. Other coastal parks have similar issues that relate to ownership or jurisdiction of the transportation leading to NPS-owned assets and resources, necessitating coordination (i.e., additional collaborative vulnerability studies) with regional stakeholders, landowners, and partners.



**Figure 6.** Mapped vulnerability results for select SITK assets (not all assets are labeled, see Excel sheets for full results). Background is aerial imagery from <u>ESRI streaming layer</u>.

### Tsunami Vulnerability Case Study

For the coastal hazards and sea-level rise vulnerability assessment, the tsunami exposure indicator is the most extensive hazard zone at SITK, and the other hazards are relatively low (sea-level rise, coastal flooding, and erosion). Consequently, the exposure and vulnerability scores in this study are relatively low overall. While these results are accurate when examining all five exposure indicators combined, the hazards associated with tsunamis at SITK are significant, complicated, and cannot be ignored. Because this single hazard poses such a significant threat, it is important to highlight the assets at SITK that have a high vulnerability to tsunami hazards alone. To address the threat of tsunamis on assets at the park, a separate case study was completed focusing specifically on tsunami vulnerability for structures and transportation assets. Scoring and methods were identical, except that only the tsunami hazard was evaluated.

SITK is located adjacent to the most seismically-active fault zone in the United States. The park lies immediately east of the Fairweather transform fault system, which has one of the highest slip rates in the world (roughly 2 inches/year; <u>State of Alaska Department of Natural Resources Report</u>) and thus has tremendous potential to generate tsunamis. In addition, coastal landslides occur throughout Alaska, often driven by seismic activity, thus increasing the risk of tsunamis.

While the mechanisms and effects of past tsunami events are well studied in Alaska, predictive modeling of tsunamis is difficult, particularly those triggered by landslides, which are common along the coast. The 2013 <u>State of Alaska Department of Natural Resources Report</u> is currently the most detailed and site-specific study on tsunami hazards for SITK. However, this study only models the potential inundation and hazards due to tectonically-sourced tsunamis. Existing data is not sufficient to quantify recurrence rates, extent, or speed of landslides, which makes it difficult to perform probabilistic tsunami models that include potential slope failures.

### Tsunami Exposure

Tsunami inundation maps were created as part of the 2013 <u>State of Alaska Department of Natural</u> <u>Resources Report</u>. Numerical models were used to map the potential extent of inundation from tsunamis generated by different hypothetical tectonic sources and scenarios. Two tsunami risk zones from the 2013 report were utilized as part of the exposure analysis in this case study. The first is the composite model containing all seismic scenarios combined, and the second is the tsunami hazard zone, which represents areas that have the potential to be affected by tsunami hazards (including wave runup). Because it encompasses a larger area, the tsunami hazard zone was used as the extreme flooding indicator in the full exposure analysis discussed earlier in this document. Table 5 shows the scores given to each asset for exposure (red columns) based on the two mapped hazard zones.

### Tsunami Sensitivity

Due to the extreme forces involved, any asset in the tsunami exposure zone at SITK also has a high sensitivity. All assets, if impacted by a tsunami, would likely be severely damaged or completely destroyed. This differs from other extreme flooding events such as storm surge, where assets can be engineered or elevated to avoid major damage. However, none of the assets at SITK are elevated above the surrounding ground level, and any tsunami flooding or wave activity would be of much greater force and magnitude than other flooding types. Therefore, in the context of vulnerability to tsunami hazards alone, any asset exposed to tsunami hazards would inherently have a high sensitivity to tsunamis as well. Table 5 shows the scores given to each asset for sensitivity (blue columns); all were given an unfavorable score (4).

		Expos	ure			
		Tsunami	Tsunami	Sensitivity	Raw	Vulnerability
ID	Asset Name	Composite	Hazard	Score	Score	Rank
		Zone	Zone			
1	G SITKA BUILDING PARK (Maintenance Facility)	1	4	4	9	Moderate
2	Sitka National Historical Park Visitor Center	4	4	4	12	High
3	Russian Bishop's House	4	4	4	12	High
4	Priests' Quarters	4	4	4	12	High
5	The Old School	4	4	4	12	High
6	Romtec Restroom	1	4	4	9	Moderate
7	BPR Equipment Shed	1	1	4	6	Minimal
8	Maintenance Storage Shed	1	1	4	6	Minimal
9	Bally Building	4	4	4	12	High
10	Yaadaas Crest Corner Pole - First Twin	4	4	4	12	High
11	Trader Legend Pole	4	4	4	12	High
12	Raven Memorial Pole	4	4	4	12	High
13	Gaanax.adi/Raven Crest Pole	4	4	4	12	High
14	Lakich'inei Pole	4	4	4	12	High
15	Mosquito Legend Pole	4	4	4	12	High
16	Saanaheit Pole	1	4	4	9	Moderate
17	Raven/Shark Totem Pole	4	4	4	12	High
18	Bicentennial Pole	4	4	4	12	High
19	Haa Leelk'u Ha's Kaasdaheeni Deiyi' Kooteeyaa Pole	1	4	4	9	Moderate
20	Saanaheit House Post	1	4	4	9	Moderate
21	Saanaheit House Post 2	1	4	4	9	Moderate
22	Russian Memorial	4	4	4	12	High
23	Totem Carving Shed	4	4	4	12	High
24	K'alyaan Pole	4	4	4	12	High
25	Wolf Pole	4	4	4	12	High
26	Cormorant Memorial/Mortuary Pole	4	4	4	12	High
27	Yaadaas Crest Corner Pole - Second Twin	4	4	4	12	High
28	Frog/Raven Pole	4	4	4	12	High
29	418 Geodetic Way House	1	1	4	6	Minimal
30	Yaadaas Crest Pole	4	4	4	12	High
31	Holding Hands Totem Centennial Pole	4	4	4	12	High
32	500 Geodetic Way Quarters and Resource Office	1	1	4	6	Minimal
33	105 Monastery Street, Unit A Leased Space	1	4	4	9	Moderate
1	Visitor Center Upper Parking Lot	1	4	4	9	Moderate
2	Visitor Center Lower Parking Lot	4	4	4	12	High
3	Totem Walk	4	4	4	12	High
4	Indian River Bridge	4	4	4	12	High
5	Diversion River Bridge	1	1	4	6	Minimal
6	East Entrance Parking Lot	1	4	4	9	Moderate
7	Merrill Rock Trail	4	4	4	12	High
8	River View Trail	4	4	4	12	High

Structures

High

Minimal

**Table 5.** Scoring and results for the tsunami vulnerability case study for SITK. Red columns represent the exposure zones and scoring; the blue column represents the sensitivity scores (all 4); the overall vulnerability rank is listed in the far right column. No assets received a low score, and assets not within any of the exposure zones were given a minimal vulnerability.

4

1

4

1

4

4

12

6

Forest Walk Trail

**BPR Parking Area** 

9

10

### Tsunami Vulnerability

The results of the case study show two-thirds (65%) of the assets have high vulnerability to tsunamis (Table 6, Figure 7). These assets are located in both the tsunami composite inundation and tsunami hazard zones. Over 20% of the assets have moderate vulnerability to tsunamis, meaning they are located only within the tsunami hazard zone (not within the tsunami composite inundation zone). Finally, 14% of the assets analyzed have minimal vulnerability, meaning they are outside both mapped tsunami exposure zones (Table 6, Figure 7).

Assets	HIGH VULNERABILITY		Moderate Vulnerability		<u>Minimal</u> <u>Vulnerability</u>		TOTAL #
	#	%	#	%	#	%	
STRUCTURES	22	67%	7	21%	4	12%	33
TRANSPORTATION	6	60%	2	20%	2	20%	10
ALL SITK ASSETS	28	65%	9	21%	6	14%	43

Table 6. SITK Tsunami Vulnerability Results Summary. Sum of percentages may not equal 100 due to rounding.

At SITK, 28 assets (65%) have high vulnerability to tsunami hazards and are primarily located in the vicinity of the Totem Walk Trail and Visitor Center. Structures account for 22 of the high vulnerability assets, including 15 totem poles, the Visitor Center, the Russian Bishop's House, Priests' Quarters, the Old School, Bally Building, Russian Memorial, and Totem Carving Shed. Six transportation assets have high vulnerability: the Visitor Center Lower Parking Lot, Totem Walk, Indian River Bridge, Merrill Rock Trail, River View Trail, and Forest Walk Trail (Table 5, Figure 7).

The nine moderate vulnerability assets are all situated outside the tsunami composite inundation zone, but within the tsunami hazard zone (Figure 7). The seven moderate vulnerability structures include: the G Sitka Building Park (Maintenance Facility), Romtec Restroom, Saanaheit Pole, Haa Leelk'u Ha's Kaasdaheeni Deiyi' Kooteeyaa Pole, Saanaheit House Post, Saanaheit House Post 2, and 105 Monastery Street - Unit A Leased Space. The two moderate vulnerability transportation assets are the Visitor Center Upper Parking Lot and East Entrance Parking Lot (Table 5, Figure 7).

Not surprisingly, the assets located on highest ground have minimal vulnerability to tsunami hazards. The six minimal vulnerability assets, located in three separate areas, include: the BPR Equipment Shed, Maintenance Storage Shed, and BPR Parking area; the 418 Geodetic Way House and 500 Geodetic Way Quarters and Resource Office; and the Diversion River Bridge (Table 5, Figure 7).

The combined total value (current replacement value within FMSS) of the 28 SITK assets that have high tsunami vulnerability is over \$26 million (\$26,076,508). Given that the combined total value for all assets in the park is over \$31 million (\$31,217,199), this means **approximately 84% of the asset value at SITK is highly vulnerable to tsunami hazards.** The assets with moderate tsunami vulnerability (those outside the inundation zone, but within the hazard zone) have a combined replacement value of \$2.9 million, roughly 9% of all asset value at SITK. In fact, only 7% of asset value at SITK (\$2.2 million) has minimal tsunami vulnerability.



**Figure 7.** Mapped tsunami vulnerability results at SITK (Geodetic Way area not shown). A few assets were mapped just outside of the tsunami composite zone, but due to proximity to shoreline and/or ground elevation were determined to be at risk (and scored within the zone; see Excel results sheets). Background is aerial imagery from <u>ESRI streaming layer</u>.

### Vulnerability Assessment Methodology

# The **Coastal Hazards and Sea-Level Rise Asset Vulnerability Assessment Protocol** has four primary steps:

- 1) Exposure Analysis & Mapping
- 2) Sensitivity Analysis
- 3) Vulnerability Calculation
- 4) Adaptation Strategies Analysis

### Step 1: Exposure Analysis & Mapping

The first step in the protocol is to analyze the exposure of NPS assets to coastal hazards and sea-level rise. Standard exposure indicators have been determined by WCU; these indicators represent the primary factors or hazards that should be evaluated to determine an asset's exposure (to the year 2050). The five general exposure indicators are: flooding potential, extreme event flooding, sea-level rise inundation, shoreline change, and reported coastal hazards. The goal of this methodology is to standardize the data sources for exposure analysis, using widely available and regularly updated sources (when possible). Table 7 summarizes these indicators, as well as common data sources for each.

Ехр	osure Indicator	Common Data Sources
M	Flooding Potential 1% annual flood chance ± velocity/waves	FEMA Flood Zones (VE or AE); LiDAR DEM or other elevation model
M	Extreme Event Flooding storm surge, tsunami, extreme high water	NPS-specific SLOSH model; tsunami models; tide gage recorded extreme high water data
M	Sea-Level Rise Inundation 2050 projection	NPS-specific SLR modeling; LiDAR DEM or elevation other model
V	Shoreline Change erosion, coastal proximity, cliff retreat	State or USGS erosion rate buffers; cliff retreat rate buffers; shoreline proximity buffers
Ø	Reported Coastal Hazards historic flooding, visible slope instability	Park surveys/questionnaire results; storm imagery & reconnaissance

Table 7. Ex	posure Indicators for	Asset Coastal Hazar	ds and Sea-Level Rise	Vulnerability Protocol
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The exposure analysis utilizes data imported into Geographical Information Systems (GIS) format, as exposure is directly dependent on location and mapped hazard data (whether the area experiences the hazard). Digital hazard data are gathered for each of the exposure indicators, such as the online georeferenced FEMA flood map layers. The only dataset that does not come from a widely available, well established source is the reported coastal hazards layer, which is derived from storm imagery, reconnaissance, and direct communication with park personnel. Each exposure data layer thus represents an exposure indicator hazard zone for a particular park. Assets that are located within a particular zone are assigned a higher score than assets located outside of the hazard zone. The following sections describe the specific methods, scoring, and common data sources of each exposure indicator.

### **Flooding Potential:**

The flooding potential indicator describes hazards related to the 1% annual flood chance, including waves and water velocity. For most parks, data for this exposure indicator comes from FEMA's <u>digital flood maps</u>. Two primary FEMA flood zones are utilized: the VE and AE zones (and sometimes

the A, AO, or AH). According to FEMA, the VE zones are areas subject to inundation by the 1percent-annual-chance flood event, with additional hazards due to storm-induced velocity wave action, and the AE zones are areas subject to inundation by the 1-percent-annual-chance flood event (determined by detailed methods). For a further description of the FEMA flood zones, including the other A zones, see FEMA's <u>website</u>.

If an asset is within the AE (or other A) zone, it receives an unfavorable score (4) for the flooding indicator. Any asset within the VE zone (the highest hazard zone) receives an unfavorable score for the flooding indicator, and is also assigned an automatic high score for exposure overall. Assets in neither flood zone receive a favorable score (1) for this indicator. Within some parks the FEMA data is incomplete; in these cases, other elevation data sources (such as LiDAR DEMs) are used to supplement the FEMA data.

### **Extreme Event Flooding:**

The extreme event flooding indicator captures flooding from major storms, tsunami, and other extreme high water events. **Storm surge** is the primary extreme event flooding that occurs within parks along the east and gulf coast of the U.S. The data source for storm surge is a NOAA surge inundation model: Sea, Lake, and Overland Surges from Hurricanes (SLOSH; see <u>NOAA</u> for more information).

The SLOSH model uses a composite of several thousand model runs with differing storm conditions each time to predict surge. There are two products of this: the Maximum Envelope of Water (MEOW), which is a set of worst case scenarios for certain characteristics like storm category, speed, trajectory, and tide level; and the Maximum of the Maximum Envelope of Water (MOM), which is the worst of all potential scenarios modeled. The surge data included in the exposure analysis (the SLOSH MOM for a category 3 storm) represents the maximum potential surge conditions. SLOSH storm surge data for this protocol was supplied by the NPS Climate Change Response Program (CCRP).

For parks that are not subject to tropical storms and surge (primarily west coast parks), an alternative extreme event flooding hazard is evaluated, commonly either modeled **extreme high water** events or modeled **tsunami** hazard zones. Data for extreme high water events were provided by CCRP; these data map historic patterns of extreme high water events based on tide gage information. The source of the tsunami hazard data is variable, but commonly comes from state agencies or universities.

If an asset falls within the mapped category 3 storm surge zone, extreme high water zone, or the tsunami hazard zone, it receives an unfavorable score (4) for the extreme event flooding indicator. If it lies outside of these zones, it receives a favorable score (1) for this indicator.

### Sea-Level Rise:

The sea-level rise indicator describes the potential rise in water within parks by the year 2050. The data source for this exposure indicator is a NPS-specific sea-level rise inundation model provided by the NPS CCRP. The estimated inundation extent was achieved by utilizing a modified bathtub approach as developed by NOAA, and attempts to account for local and regional tidal variability and hydrological connectivity. Polygon extents consist of 4 model-run scenarios using sea-level change maps produced by Colorado Center for Astrodynamics Research at the University of Colorado in Boulder. The maps are based on Representative Concentration Pathways (RCP), which are four

greenhouse gas concentration trajectories. Two RCPs were modeled, a moderate RCP, 4.5 and the most extreme RCP, 8.5. Each RCP was projected to the years 2050 (condition used for this protocol) and 2100. One caveat of these data is that the model does not incorporate local land level change (subsidence or uplift). For many parks this is not a problem, as this change is relatively small compared to the amount of predicted water level rise. However, the sea-level rise data in parks with high rates of subsidence (parks in southern Louisiana) or uplift (many Alaska parks) will require adjustment.

If an asset falls within the mapped 2050 SLR zone, it receives an unfavorable score (4) for the sealevel rise indicator. If it lies outside of the mapped SLR zone, it receives a favorable score (1).

### **Shoreline Change:**

For most parks, particularly those along the U.S. East and Gulf coasts, shoreline **erosion** buffers are created using known erosion rate data. These data are commonly acquired from the <u>U.S. Geological</u> <u>Survey, Coastal and Marine Geology Program</u> or from state coastal management programs. Short-term erosion rates (usually data ranging from the 1970s to 2004) are utilized to make buffer zones for a 35-year time frame. Rates are binned into the following categories before buffering: 1m/year, 2m/year, 4m/year, 6m/year, 8m/year, etc. (continuing increments of 2 meters).

Many national parks along the west coast of the U.S. contain steep cliff shorelines. In some cases, these shorelines are retreating significantly due to cliff erosion; this is particularly true of areas comprised of unconsolidated materials (sands and gravels) or loosely consolidated bedrock (commonly sedimentary rock). In these cases, cliff retreat data will be utilized in place of erosion rate data (when available). Like erosion rates, the cliff retreat rates are utilized to make **cliff retreat** buffer zones for a 35-year time frame (2050). Below 1 meter, retreat rates are binned into detailed increments, with categories of: 0.25m/year, 0.5m/year, 0.75m/year, and 1m/year, and the same categories as shoreline erosion for rates above 1 meter: 1m/year, 2m/year, 4m/year, 6m/year, 8m/year, etc. (increments of 2 meters).

For shorelines without erosion or cliff retreat rate data (ocean, estuarine, or developed areas), a simple **coastal proximity** buffer is applied. The coastal proximity buffer distance used is 35 meters, which can accommodate an erosion rate up to 1m/year, and can account for the fact that infrastructure close to the shoreline is highly likely to experience a range of coastal hazards within the 35 year (2050) timeframe of this analysis.

If an asset falls within the erosion, cliff retreat, or coastal proximity buffer zone, it receives an unfavorable score (4) for this indicator. If it lies outside of these zones, it receives a favorable score (1).

### Reported Coastal Hazards:

All of the other exposure indicators represent the *potential* area that could be affected by coastal hazards; the zones do not represent data from actual past events. Therefore, it is essential to have one indicator that includes actual reported coastal hazards. Understanding what has happened in the past in an area is essential to predicting what may happen in the future.

**Historical flooding** information for each park is commonly obtained from a questionnaire that is completed by park staff. Historical flooding information is also derived from storm imagery,

reconnaissance visits, and direct communication with park personnel. For this indicator, the following question is posed to park personnel as part of the questionnaire:

Have any of the following assets (or lands around the asset) been FLOODED in previous storm events? \* This question is referring to the lands or area around an asset. Even if the asset was not built during a particular storm, we would like to know if that location has been flooded in the past.

For high elevation parks with cliff retreat and no flooding hazards, a similar question is asked for this indicator, and is related to **visible slope instability**. For cliff retreat, it is important to know if the landscape around an asset is currently showing signs that further retreat and erosion is imminent.

After scores are given for each exposure indicator (either 1 or 4), they are summed and binned to get a total exposure score for each asset. Final binned exposure scores fall into one of four ranking categories (based on the number of exposure zones): minimal exposure (asset does not lie within any mapped hazard zone), low exposure (1 zone only), moderate exposure (2-3 zones), and high exposure (4-5 zones). Specific scoring ranges can be found within the Excel results sheets. Any assets that obtain an exposure ranking of minimal are not further analyzed for sensitivity. Finally, all asset types (transportation and structures) are analyzed for exposure using the same general methodology.

### Step 2: Sensitivity Analysis

The second step in the protocol is to analyze the sensitivity of NPS assets to coastal hazards and sealevel rise. Similar to exposure, a set of indicators was determined for asset sensitivity. Unlike exposure, however, sensitivity is evaluated independent of location (only exposure is location-dependent). Sensitivity refers to how that asset would fare when exposed to the hazard, which is a function of the inherent properties or characteristics of the asset. While the sensitivity indicators for structures and transportation assets are generally the same (Table 8), how sensitivity is addressed during design and construction is very different.

Because digital sensitivity data are not generally available, the primary data source for much of the sensitivity analysis is an asset-specific questionnaire. This questionnaire contains detailed questions related to the various sensitivity indicators (e.g., is the structure elevated above base flood elevation). It is distributed to appropriate personnel within each unit— typically individuals that possess long institutional memory and familiarity with park facilities. Where appropriate, sensitivity data is also obtained from FMSS, the National Bridge Inventory, aerial imagery, and site visits.

Bridges are considered transportation assets, but have additional factors that must be considered when analyzing sensitivity to coastal hazards and sea-level rise. Table 8 summarizes the four general sensitivity indicators (for all assets), as well as the four additional bridge indicators. The following section describes each sensitivity indicator in detail, including data sources, methodology, and scoring.

Sens	sitivity Indicator	Data Sources
	Flood Damage Potential (Elevated)	Asset questionnaire; direct measurements of threshold elevation
	Storm Resistance & Condition	Asset questionnaire; FMSS database
	Historical Damage	Asset questionnaire; discussion with park staff
	Protective Engineering	Asset questionnaire; field & aerial imagery analysis; WCU Engineering Inventory
Add	itional Bridge Indicators	
	Bridge Clearance	National Bridge Inventory (item 39)
	Scour Rating	National Bridge Inventory (item 113)
	Bridge Condition	National Bridge Inventory (item 59 & 60)
Ø	Bridge Age	National Bridge Inventory (item 27); FMSS database

### Table 8. Sensitivity Indicators for Asset Coastal Hazards and Sea-Level Rise Vulnerability Protocol

### Flood Damage Potential:

The flood damage potential indicator represents how likely an asset is to be inundated if the surrounding land area is flooded. For structures, this usually means whether or not the building is constructed on elevated stilts or pilings. Alternatively fill be added to the surrounding land to artificially elevate the asset above local ground height. This information is commonly obtained through the park questionnaire or visual inspection during site visits. For this indicator, the following question is posed to park personnel as part of the questionnaire:

Are any of the following assets elevated at least 5 feet above local ground level (including critical utilities)? Examples include: 1) assets on stilts or pilings, or 2) assets built on artificial fill material above local ground level. NOTE: If elevated, but not quite 5 feet, indicate in comments.

When available, threshold elevation data collected by the NPS Resource Information Services Division (RISD) are included in the sensitivity analysis. These data, which have been collected at only a handful of parks thus far, are acquired with sub-centimeter Global Positioning System (GPS) equipment in order to record accurate threshold and asset elevations. In parks that do not have these data, the questionnaire (in combination with field work) is the primary data source used to determine whether an asset is elevated. The questionnaire generally inquires whether an asset is elevated above ground level – in the case of structures, at least 5 feet. Ideally, elevation of an asset would be compared to FEMA's Base Flood Elevation (BFE), and the precise threshold elevations acquired by RISD make this comparison possible. This can aid in the determination of highly reliable elevation indicators for structures within parks. It should be noted however, that elevation is one of several indicators used to calculate the sensitivity of an asset, and availability of precise elevation data, while preferable, is not critical in gauging overall sensitivity and vulnerability.

The precise threshold elevation verifies the first metric (flood damage potential) within the sensitivity analysis. This elevation is compared to local BFE for each asset to determine if the asset's primary threshold was above or below BFE. If an asset is elevated above BFE, it will receive a favorable score for the flood damage potential sensitivity metric (only if it is within a FEMA flood zone).

If an asset is reported to be elevated on stilts, built on elevated fill, or has a threshold above FEMA BFE, it receives a favorable score (1) for the flooding potential indicator. If it is not elevated (built at grade), it receives an unfavorable score (4) for the indicator.

### Storm Resistance & Condition:

This sensitivity indicator represents how well an asset will resist damage from coastal hazards based on two factors: 1) overall storm resistance and 2) condition. Assets built to storm-resistant standards, with quality construction, or in good condition are less likely to be damaged by coastal hazards. For this indicator, the following two questions are posed to park personnel:

Are any of the following assets built to resist flood/wave storm damage? Examples include: 1) assets built to specific storm-resistant standards/engineering codes, or 2) assets particularly or inherently resistant to other forms of damage or deterioration (e.g., fortifications).

Are any of the assets listed below particularly vulnerable to flood/wave damage due to condition? In other words, is the asset in poor condition due to deterioration, lack of maintenance, etc.? DO NOT consider the location of the asset (even if it is near the water or commonly flooded), only consider the physical condition of the asset itself. The condition should be considered independent of the asset's location.

This sensitivity indicator is scored as a combination of storm resistance and condition. If an asset is reported to be storm resistant, it receives a favorable score (1) for half of the total score for this indicator (and vice versa). If the asset is reported to be in poor condition, it receives an unfavorable score (4) for half of the total score for this indicator (and vice versa).

### **Historical Damage:**

The historical damage indicator represents if an asset has been damaged by coastal hazards in the past, as assets that have been previously damaged are more likely be damaged in the future. This is similar to the reported coastal hazards exposure indicator, but instead of focusing on the site or area around an asset, this indicator is focused on damage to the asset itself. For this indicator, the following question is posed to park personnel as part of the questionnaire:

Have any of the following assets been significantly DAMAGED in previous storm/flooding events (water/wave damage only)? \* This question is focused on the actual damage from an event (the prior flooding question is about the LAND near the asset being inundated)

If an asset is reported to have been damaged in the past, it receives an unfavorable score (4) for this indicator. If it has not been damaged in the past it receives a favorable score (1) for the indicator.

### **Protective Engineering:**

This indicator represents if an asset is protected by engineering including hard structures (e.g., seawalls, bulkheads) or landscape modifications (e.g., significant drainage alteration, major restored landscape). This indicator assumes that assets protected with engineering are less likely to be damaged by coastal hazards. Data sources include the questionnaire, the <u>NPS coastal engineering</u> <u>inventory</u>, and site visits. The following question is posed to park personnel as part of the questionnaire:

Are any of the following assets currently being protected by an engineered structure (e.g., seawall, bulkhead) or other major engineering (e.g. drainage, major landscape modification, major restored landscape)? Explain if needed.

If an asset is reported to be protected by engineering, it receives a favorable score (1) for this indicator; if the asset is not protected by engineering, it receives an unfavorable score (4) for the indicator.

### Bridge Indicators: Clearance, Scour Rating, Condition, and Age:

For bridges within the National Bridge Inventory (NBI) database (public bridges over 20 feet in length), additional indicators are considered; the data for these indicators comes directly from the NBI database. The bridge sensitivity additional indicators include: clearance, scour rating, condition, and age. Table 9 below describes each indicator, including the description, rationale, and scoring.

Indicator	Description & Rationale	Scoring (NBI score = sensitivity score)
Clearance	Bridges with higher clearance above the water surface are less likely to be damaged by coastal hazards.	Amount of clearance in feet: > 15 = 1; 9- 15 = 2; 1-8 = 3; 0= 4
Scour Rating	Bridges with scour issues are more likely to be damaged by coastal hazards.	<i>Rating</i> : n/a = 1; low & stable (5-8) = 2; stable (4) = 3; critical = 4
Condition	Bridges in poor condition are more likely to be damaged by coastal hazards.	Condition Rating: n/a = 1; 0-3 = 2; 4-6 = 3, 7-9 = 4
Age	Bridges closer to their lifespan are more likely to be damaged by coastal hazards.	Age (in years): 0-25 = 1; 26-50 = 2; 51- 75 = 3; > 75 = 4

### Table 9. Additional Bridge Indicators

To calculate a sensitivity score, each asset is first given a score for all applicable indicators. These scores are summed to obtain a total raw score for sensitivity, then binned into three categories reflective of the number of unfavorable indicators: low sensitivity, moderate sensitivity, and high sensitivity. Specific scoring ranges can be found within the Excel results sheets.

### Step 3: Vulnerability Calculation

To obtain a vulnerability score for each asset, the exposure and sensitivity scores are summed, and then binned into four vulnerability ranking categories. The ranking categories are as follows: minimal vulnerability (assets with minimal exposure and not included in the sensitivity analysis), low vulnerability, moderate vulnerability, and high vulnerability. Specific scoring ranges for vulnerability can be found within the Excel results sheets. A subset of the assets from the completed vulnerability analysis will be chosen for development of adaptation strategies (step 4).

### Step 4: Adaptation Strategies Analysis

After the vulnerability analysis is complete, adaptation strategies will be analyzed for key assets within each park. FMSS data such as Asset Priority Index (API) and Optimizer Band (OB) can help select the assets to analyze for adaptation strategies. Assets analyzed will likely include those with high vulnerability and high priority and/or high criticality (API/OB), as well as high vulnerability assets with low priority and/or criticality. This adaptation analysis begins with discussions with the park, or by way of a questionnaire. This portion of the analysis focuses on the options available to the park to reduce the overall vulnerability of key assets. An outline of potential adaptation strategies to reduce coastal hazards and sea-level rise vulnerability has been compiled by WCU for both structures and transportation assets (Table 10).

Adaptation Action		Effect on Vulnerability and Rationale
V	Elevate	Reduces the sensitivity of the asset; elevating a structure (and critical utilities) or transportation asset (i.e., a road) reduces the risk of flood damage.
Ø	Relocate	Reduces the <b>exposure</b> of the asset; relocating the asset to a lower risk area reduces the likelihood that it will experience impacts from coastal hazards/SLR.
M	Protect/Engineer	Reduces the <b>exposure</b> and/or <b>sensitivity</b> of the asset; protecting the asset with an engineered structure or landscape modifications (i.e., drainage) can reduce the likelihood that the asset will experience, or obtain damage from, coastal hazards/SLR.
	Decommission & Remove	Eliminates the vulnerable asset.
Ø	Storm-Resistant Redesign	Reduces the <b>sensitivity</b> of the asset; redesigning the asset to be more storm resistant can reduce the likelihood of damage from coastal hazards/SLR.
M	Engineering Downgrade (transportation assets only)	Reduces the sensitivity of the asset; downgrading the amount of engineering (i.e., replacing paved parking lot with shell material lot) can reduce the cost of rebuilding after damage and gives more flexibility for replacement.

#### Table 10. Adaptation Strategies to Reduce Vulnerability of Assets to Coastal Hazards and Sea-Level Rise

This protocol is designed solely to assess the vulnerability of physical infrastructure. However, there are other adaptation actions for vulnerable assets that would not reduce the vulnerability of the physical asset, but instead its function. For example, a park might consider moving the critical contents within a building to a higher floor to reduce potential flood damage. Similarly, parks may decide to shift an asset's function to a less vulnerable asset. These adaptation actions do not change the vulnerability of the original asset (i.e., exposure and sensitivity remain the same); instead these actions change the criticality of the asset, potentially making it less of a concern to the park.

### Additional NPS Climate Change Resources

Additional efforts are being made by NPS to address climate change in the coastal zone, as well as other critical environments. A number of these studies aim to improve the understanding of overall trends in climate change stressors, while others have focused on recording the specific effects of those stressors on natural and cultural resources within parks. Using this research and the latest climate science, the NPS is guiding adaptation efforts at units nationwide. Below are some of the climate change related resources at NPS:

- General Climate Change at NPS: <u>http://www.nps.gov/subjects/climatechange/index.htm</u>
- Climate Change Adaptation for Cultural Resources:
  <u>http://www.nps.gov/subjects/climatechange/adaptationforculturalresources.htm</u>
- Coastal Adaptation: <a href="http://www.nps.gov/subjects/climatechange/coastaladaptation.htm">http://www.nps.gov/subjects/climatechange/coastaladaptation.htm</a>
- NPS Climate Change Adaptation Plan: <u>http://www.nps.gov/orgs/ccrp/upload/NPS\_CCActionPlan.pdf</u>